

Municipality of Lambton Shores Council Composition and Ward Boundary Review

Public Consultation
November 2020

Regulatory framework

- Ontario municipalities have wide decision-making authority over council composition
- Decisions (or non-decisions) can be appealed to LPAT
- LPAT has generally adopted “effective representation” as its standard; includes consideration of voter parity (+ or - 25% of average population), communities of interest; representation of minorities

Council size

- We researched municipalities of similar size in Ontario and rest of Canada
- None have councils with more than 9 members; most have fewer
- Only Ontario lower-tier ones with similar populations to Lambton Shores having 9 members are Kincardine and Rideau Lakes

At-large elections

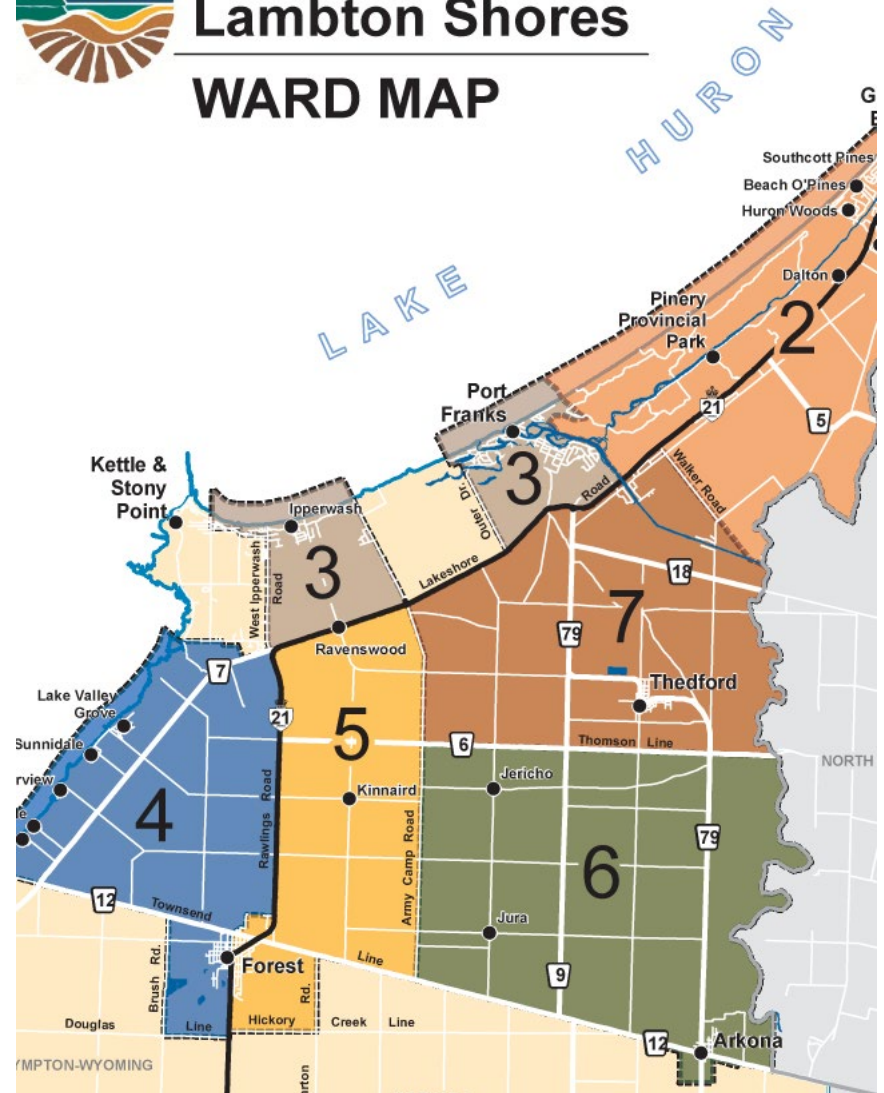
- Absence of wards is very common among municipalities with similar populations to Lambton Shores
- If 5 councillors are elected at-large, voters have 5 votes (in addition to mayor and deputy mayor)
- Wards and at-large elections can be combined

Current wards in Lambton Shores



Municipality of
Lambton Shores

WARD MAP



Determining populations

- Preferred method is latest census (2016)
- Census does not count seasonal residents who are property-owners or long-term renters
- But non-permanent property-owners and long-term renters (and spouses) can vote in Ontario municipal elections
- LPAT decisions say these non-permanent people must be accounted for in drawing ward boundaries

Counting non-permanent residents

- Census enables us to determine the number of private dwellings in each “dissemination block” (smallest census unit) occupied by non-permanent residents
- But how many people are in each such unit?
- 3.66 is often used as a multiplier, but we explain why we prefer 2.49; this is the multiplier we have used

Adjusted populations

For whatever territory we want to look at:



Adjusted population = 2016 census population +
([total private dwellings – private dwellings
occupied by usual residents] x 2.49)

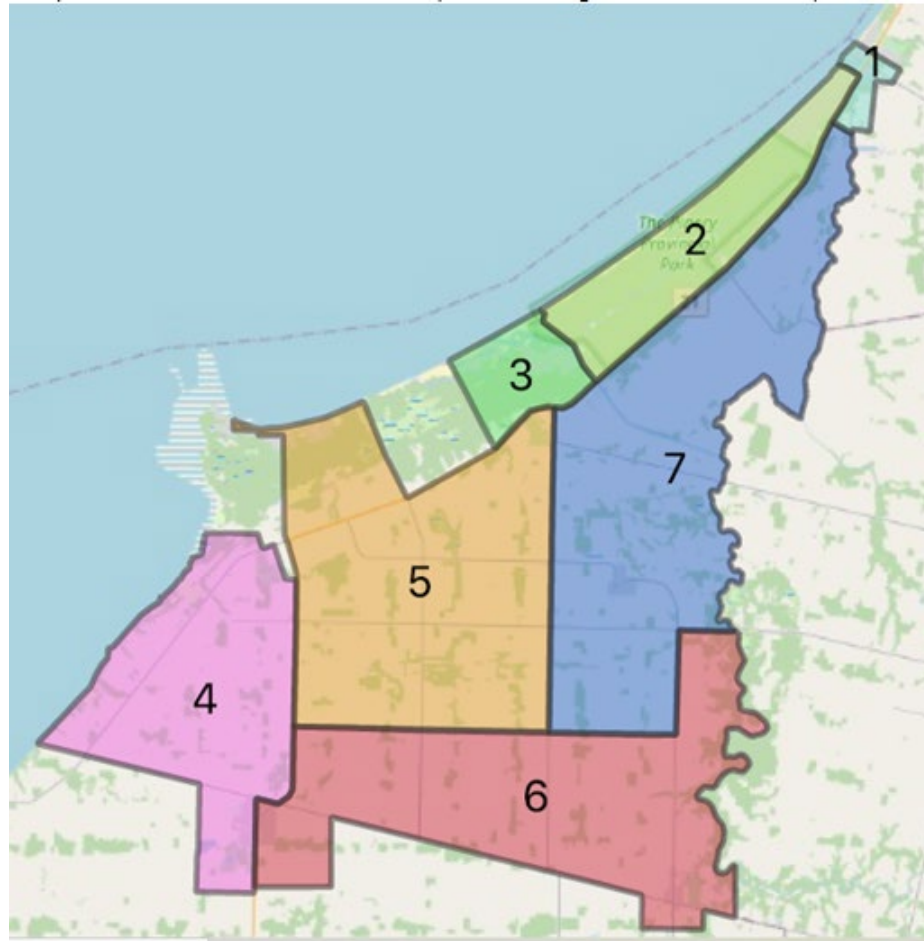
Current system violates “voter parity”

| Ward | 2016 census population | 2016 census population adjusted for seasonal residents | Percent above or below average | 2018 number of electors who were permanent residents | 2018 total number of electors | Proportion of total electors (%) | Proportion of population adjusted for seasonal residents |
|---------|------------------------|--|--------------------------------|--|-------------------------------|----------------------------------|--|
| 1 | 1170 | 2672 | +16.2 | 900 | 1753 | 15.6 | 16.6 |
| 2 | 1924 | 2981 | +29.7 | 1306 | 2140 | 19.0 | 18.5 |
| 3 | 1331 | 3402 | +48.0 | 1157 | 2474 | 21.9 | 21.1 |
| 4 | 1842 | 2272 | -1.2 | 1141 | 1474 | 13.1 | 14.1 |
| 5 | 1822 | 1923 | -16.4 | 1188 | 1269 | 11.3 | 11.9 |
| 6 | 1090 | 1129 | -50.9 | 728 | 796 | 7.1 | 7.0 |
| 7 | 1444 | 1714 | -25.4 | 1163 | 1373 | 12.2 | 10.7 |
| TOTALS | 10623 | 16093 | | 7583 | 11279 | 100.2 | 99.9 |
| Average | 1518 | 2299 | | 1083 | 1611 | | |

We present 5 options as starting points for discussion

- **Option 1:** 7 member council:
 - Mayor
 - Deputy Mayor
 - 5 councillors elected at-large
- Because no boundaries need to be drawn, counting of permanent and non-permanent residents not necessary
- All councillors represent everybody, but some places might have no councillor living in their area

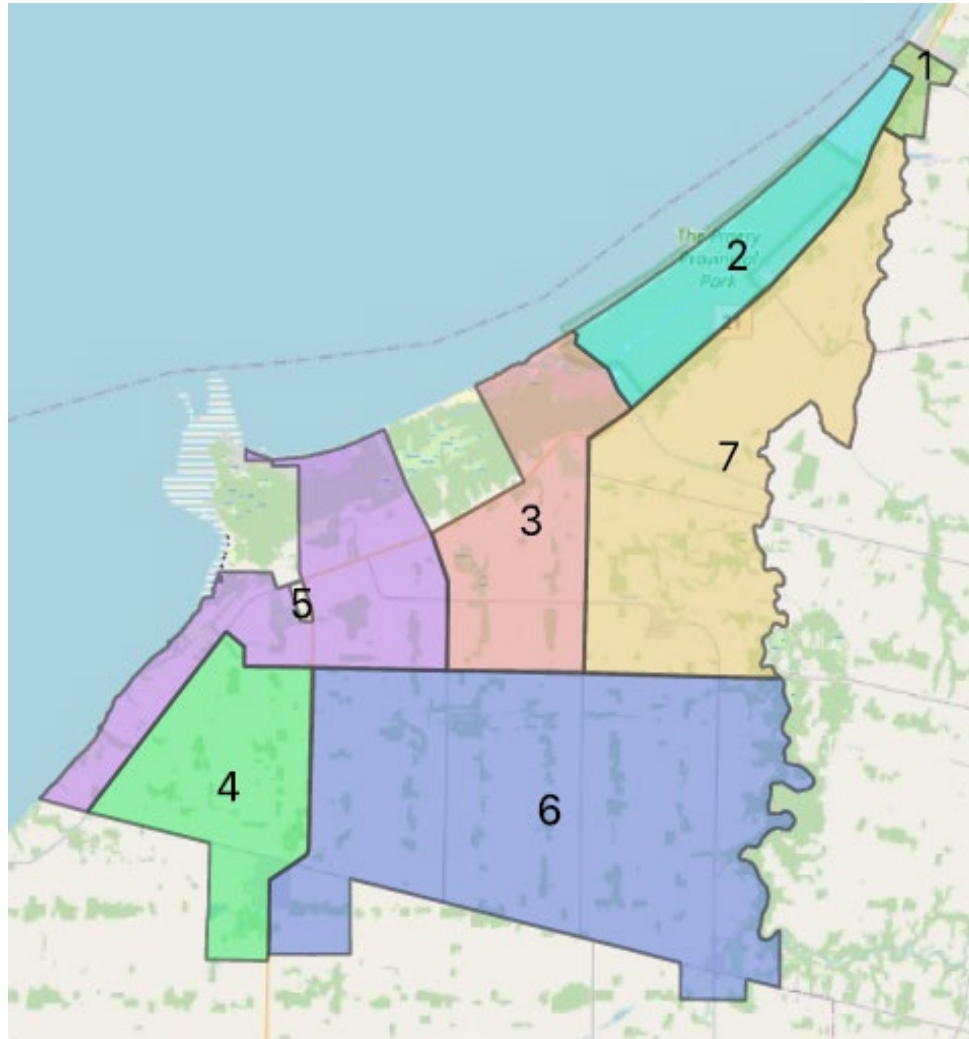
Option 2: Modified current 7-ward system



Option 2: Adjusted populations

| Ward No. | Population | Percentage above or below |
|----------|------------|---------------------------|
| 1 | 2187 | -3.6% |
| 2 | 2484 | 9.5% |
| 3 | 2013 | -11.3% |
| 4 | 2315 | 2.0% |
| 5 | 1854 | -18.3% |
| 6 | 2697 | 18.9% |
| 7 | 2543 | 12.1% |
| TOTAL | 16093 | |

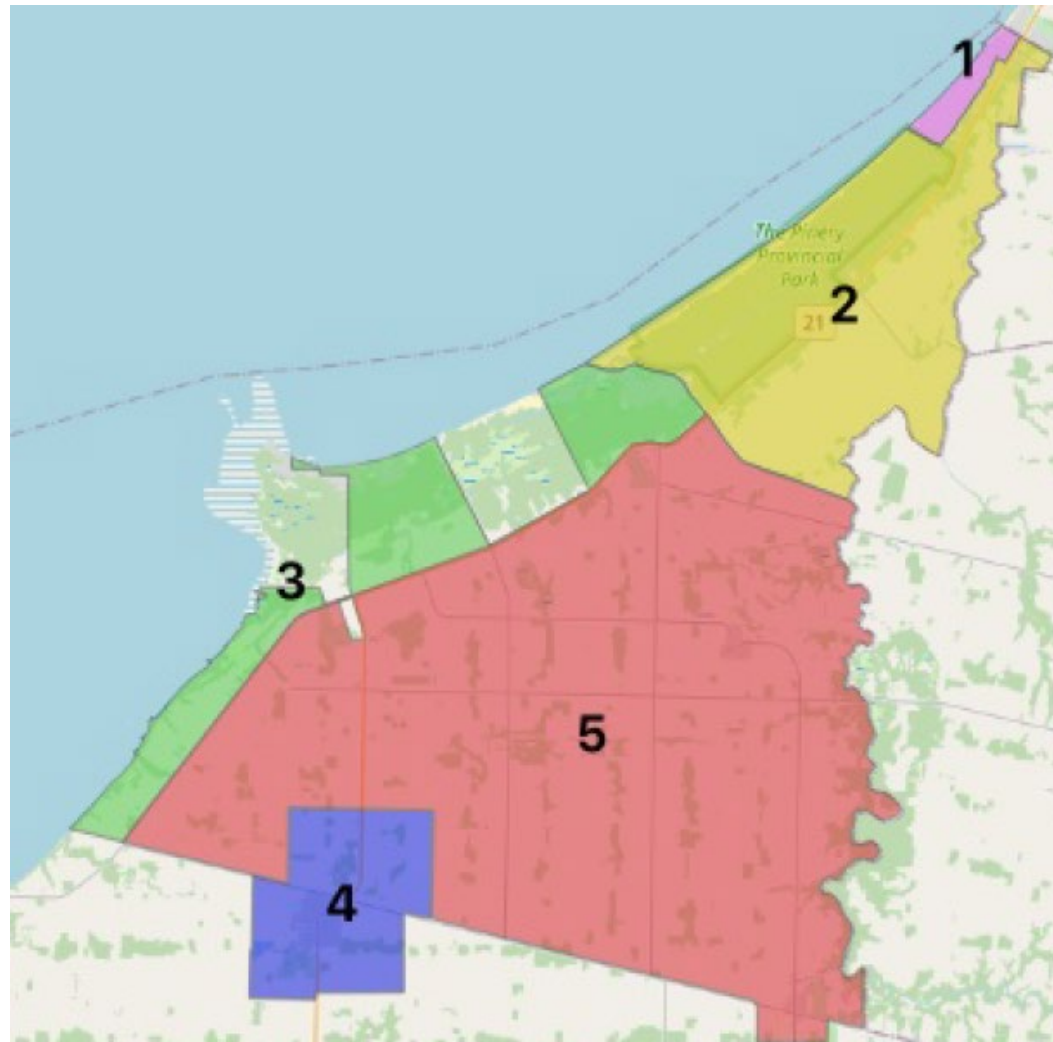
Option 3: More radical changes to 7-ward system



Option 3: Adjusted populations

| Ward No. | Population | Percentage above or below |
|----------|------------|---------------------------|
| 1 | 2187 | -4.9% |
| 2 | 2484 | 8.0% |
| 3 | 2134 | -7.2% |
| 4 | 2015 | -12.4% |
| 5 | 2236 | -2.7% |
| 6 | 2494 | 8.5% |
| 7 | 2543 | 10.6% |
| TOTAL | 16093 | |

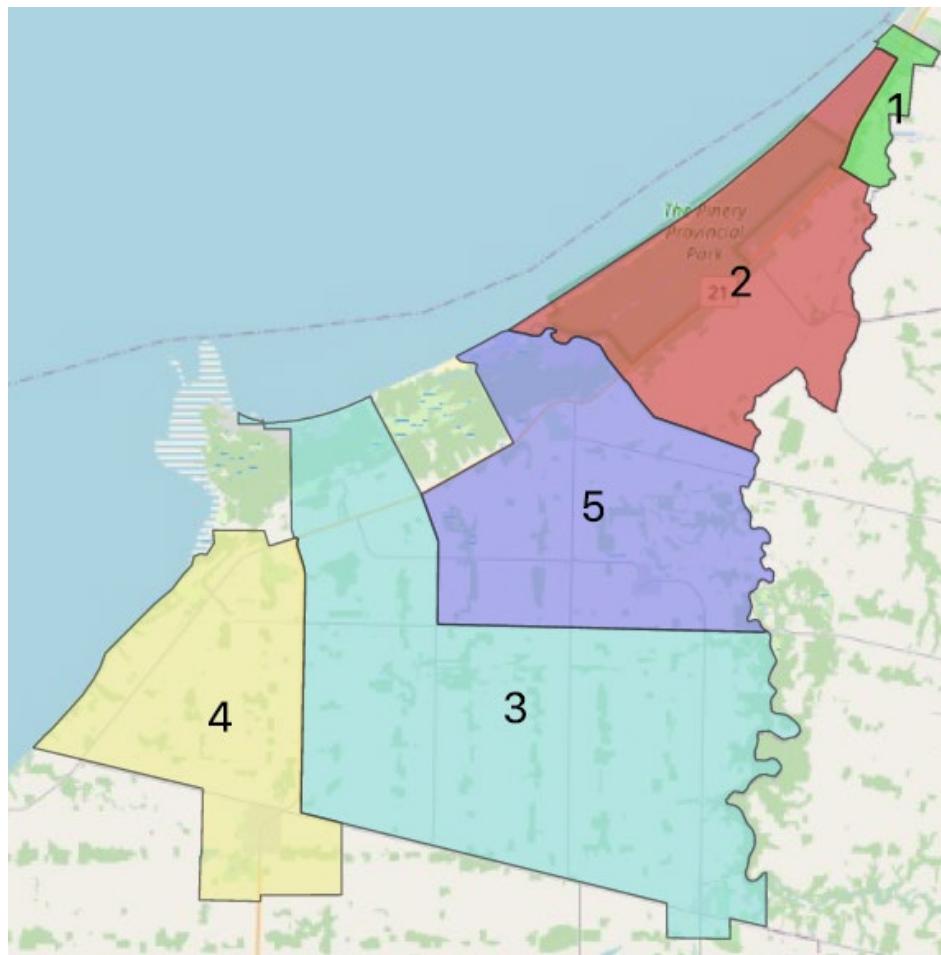
Option 4: 5 wards



Option 4: Adjusted populations

| Ward No. | Population | Percentage above or below |
|----------|------------|---------------------------|
| 1 | 3193 | -0.6% |
| 2 | 2700 | -13.1% |
| 3 | 3868 | 20.2% |
| 4 | 3126 | -1.3% |
| 5 | 3014 | -5.1% |
| TOTAL | 16093 | |

Option 5: 5 wards fronting on Lake Huron



Option 5: Adjusted populations

| Ward No. | Population | Percentage above or below |
|----------|------------|---------------------------|
| 1 | 2398 | -25.5% |
| 2 | 3573 | 11.0% |
| 3 | 2992 | -7.0% |
| 4 | 3723 | 15.7% |
| 5 | 3407 | 5.9% |
| TOTAL | 16093 | |



Next steps

- Virtual public meeting Nov. 18, 6:30 pm. Register through project website
- Watch the website or communicate with us by email: asancton@uwo.ca
- Final Report to Council in December 2020